

State of Misconsin 2003 - 2004 LEGISLATURE

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2003 BILL

(Tobal)

the power of technical boards?

(magnerate)

AN ACT to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1)

(cn), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to:

authorizing technical college districts to issue revenue bonds for the purpose of

providing services and facilities to businesses, granting rule-making authority,

and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill authorizes a technical college district board, with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. The bill allows the district to issue revenue bonds to finance the costs of providing these services and materials.

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual whose job is created as a result of training and education provided to the individual by a technical college district under a contract entered into by a business and a district as described above and calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each technical college district to the Technical College System Board, which distributes the amounts to the districts.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.292 (1) (cn) of the statutes is created to read:

20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the total of the amounts determined by the department of revenue under s. 73.03 (61) for distribution to the districts under s. 38.39.

SECTION 2. 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 33, is amended to read:

38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a technical college district, including debt service charges for district bonds and promissory notes for building programs or capital equipment, but excluding all expenditures relating to auxiliary enterprises and community service programs, all expenditures funded by or reimbursed with federal revenues, all receipts under sub. (6) and ss. 38.12 (9), 38.14 (3) and (9), 38.39, 118.15 (2) (a), 118.55 (7r), and 146.55 (5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14 (11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver education and chauffeur training aids.

SECTION 3. 38.39 of the statutes is created to read:

38.39 Wisconsin Advantage Program. (1) There is created a regional and reference project for the creation of jobs to be known as the Wisconsin Advantage Program.

(2) With the approval of the board, a district board may on its own or jointly with any other entity contract with a business to provide the business with one or more of the following:

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(a)	Training for jobs created	,

- (b) Adult basic education.
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- (c) Vocational and skill-assessment services.
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- (d) Training facilities, equipment, and material.
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- (e) Professional services.
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- services provided, or to pay all or a portion of the costs of the services provided.
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- (3) A contract under sub. (2) may require the business to pay fees for the
- (4) (a) The district board may issue revenue obligations under s. 66.0621 to provide funds for payment of the costs of providing services under a contract under sub. (2).
- (b) The district board shall maintain a special fund, to be identified as the Wisconsin Advantage Program special redemption fund, into which it deposits the fees received under sub. (3), the payments received from the state under sub. (5), and any other moneys designated by the district board for deposit into the special fund. The district board may use this revenue only for the payment of principal Mand interest on bonds issued under par. (a).
- (5) Annually the board shall pay to the district board, from the appropriation under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district by the department of revenue under s. 73.03 (61).
 - (6) The board shall promulgate rules to implement and administer this section. Section 4. 66.0621 (1) (c) of the statutes is amended to read:
- 66.0621 (1) (c) "Revenue" means all moneys received from any source by or for the operation of a public utility and all rentals and fees and, in the case of a local professional baseball park district created under subch. III of ch. 229 includes tax revenues deposited into a special fund under s. 229.685 and payments made into a

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special debt service reserve fund under s. 229.74 and, in the case of a local professional football stadium district created under subch. IV of ch. 229 includes tax revenues deposited into a special fund under s. 229.825 and payments made into a special debt service reserve fund under s. 229.830 and, in the case of a technical college district includes revenues deposited into a special fund under s. 38.39 (4) (b).

SECTION 5. 73.03 (61) of the statutes is created to read:

73.03 (61) To determine the amount of wages from which withholding under s. 71.64 (1) is calculated for an individual whose name is reported to the department by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that amount, aggregated by each technical college district, to the technical college system board.

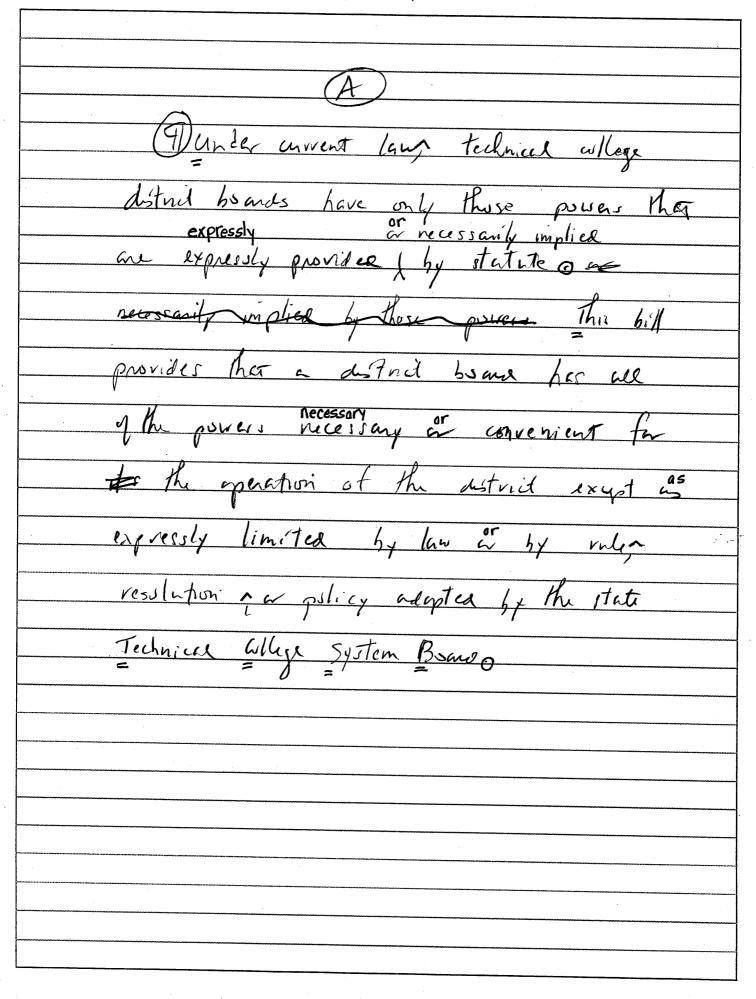
SECTION 6. 560.03 (24) and (25) of the statutes are created to read:

560.03 (24) Promulgate rules for determining the number of full-time equivalent jobs a business creates and the identity of each individual employed in each such prested job, for purposes of sub. (25) and ss. 38.39 and 73.03 (61).

(25) No later than July 1 of each year, report to the department of revenue the number of jobs created by each business that enters into a contract under s. 38.39 (2) and the identity of each individual employed in each such provided job.

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SEC. # CR. 38.14 (15)
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STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - LEGAL SECTION

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Barman, Mike

From:

Vander Sanden, Patrick

Sent:

Wednesday, November 26, 2003 2:30 PM

To:

LRB.Legal

Subject:

Draft review: LRB 03-3625/3 Topic: Issuance of bonds by technical college districts

for job creation

It has been requested by <Vander Sanden, Patrick> that the following draft be jacketed for the SENATE:

Draft review: LRB 03-3625/3 Topic: Issuance of bonds by technical college districts for job creation

Grant, Peter

From:

Davis, Brett

Sent:

Monday, December 01, 2003 2:31 PM

To:

Grant, Peter

Peter -

The Senator would like to have the Wisconsin Advantage Program be aftive-year pilot project allowed in areas affected by substantial job loss. For the purposes of the Program, substantial job loss is defined as technical college districts that are affected by a plant closing on or after February 1, 2001, where 1) at least 500 people from a single plant closing, or 1,000 people from more than one plant closing in a county lose their jobs over a twelve month period, or 2) the unemployment rate in a county for that year is over 7.0%.

Please let me know if you have any questions.

Thanks.

Brett

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2003 - 2004 LEGISLATURE

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AN ACT to renumber 38.04 (1); to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1) (cp), 38.04 (1g), 38.14 (15), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to: the powers of technical college district boards authorizing technical college districts to issue revenue bonds for the purpose of providing services and facilities to businesses, granting of an eligible technical whey definit rule-making authority, and making an appropriation.

Analysis by the Legislative Reference Bureau

Under current law, technical college district boards have only those powers that are expressly provided or necessarily implied by statute. This bill provides that a district board has all of the powers necessary or convenient for the operation of the district except as expressly limited by law or by rule, resolution, or policy adopted by the state Technical College System Board.

This bill authorizes a total and district board with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. The bill allows the district to issue revenue bonds to finance the costs of providing these services and materials.

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual whose

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job is created or retained as a result of training and education provided to the individual by a technical college district under a contract entered into by a business and a district as described above and calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each technical college district to the Technical College System Board, which distributes the amounts to the districts.

The bill also authorizes a district board to organize a nonstock corporation for the purposes of raising funds and providing support for the district, and to contract with a nonstock corporation to carry out any district board duty or power.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.292 (1) (cn) of the statutes is created to read:

20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the total of the amounts determined by the department of revenue under s. 73.03 (61) for distribution to the districts under s. 38.39.

Section 2. 38.04 (1) of the statutes is renumbered 38.04 (1r).

SECTION 3. 38.04 (1g) of the statutes is created to read:

38.04 (1g) Powers. The district board has all of the powers necessary or convenient for the operation of the district except as expressly limited by law or by board-rule, resolution, or policy.

SECTION 4 38.14 (15) of the statutes is created to read:

38.14 (15) Nonstock corporations. (a) The district board may organize one or more nonstock corporations under ch. 181 for the purposes of raising funds and providing support for the operation and management of the district.

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(b) The district board may contract with one or more nonstock corporations 1 organized under ch. 181 for the purpose of carrying out any duty or power of the 2 3 district board. SECTION 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 5 33, is amended to read: 38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a 6 technical college district, including debt service charges for district bonds and 7 promissory notes for building programs or capital equipment, but excluding all 8 expenditures relating to auxiliary enterprises and community service programs, all 9 expenditures funded by or reimbursed with federal revenues, all receipts under sub. 10 (6) and ss. 38.12 (9), 38.14 (3) and (9), <u>38.39</u>, 118.15 (2) (a), 118.55 (7r), and 146.55 11 (5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14 12 (11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver $m^{0.0}$ 13 education and chauffeur training aids. 14 SECTION **6.** 38.39 of the statutes is created to read: 15 38.39 Wisconsin Advantage Program. (1)/ Programs regional 16 project for the creation and retention of jobs to be known as the Wisconsin Advantage Branchy Under the program, the detail board of (2) With the approval of the board, a district board/may on its own or jointly with any other entity contract with a business to provide the business with one or 21 more of the following: located in the distance 22 (a) Training for jobs created or retained by the business. 23 (b) Adult basic education. 24 (c) Vocational and skill-assessment services. 25 (d) Training facilities, equipment, and material.

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- (e) Professional services.
- (3) A contract under sub. (2) may require the business to pay fees for the services provided, or to pay all or a portion of the costs of the services provided.
- (4) (a) The district board may issue revenue obligations under s. 66.0621 to provide funds for payment of the costs of providing services under a contract under sub. (2).
- (b) The district board shall maintain a special fund, to be identified as the Wisconsin Advantage Program special redemption fund, into which it deposits the fees received under sub. (3), the payments received from the state under sub. (5), and any other moneys designated by the district board for deposit into the special fund. The district board may use this revenue only for the payment of principal of and interest on the bonds issued under par. (a).
- (5) Annually the board shall pay to the district board, from the appropriation under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district by the department of revenue under s. 73.03 (61).
 - (6) The board shall promulgate rules to implement and administer this section.

 SECTION 7. 66.0621 (1) (c) of the statutes is amended to read:
- 66.0621 (1) (c) "Revenue" means all moneys received from any source by or for the operation of a public utility and all rentals and fees and, in the case of a local professional baseball park district created under subch. III of ch. 229 includes tax revenues deposited into a special fund under s. 229.685 and payments made into a special debt service reserve fund under s. 229.74 and, in the case of a local professional football stadium district created under subch. IV of ch. 229 includes tax revenues deposited into a special fund under s. 229.825 and payments made into a

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	special debt service reserve fund under s. 229.830 and, in the case of a technical
	college district includes revenues deposited into a special fund under s. 38.39 (4) (b).
	SECTION \$ 73.03 (61) of the statutes is created to read:
	73.03 (61) To determine the amount of wages from which withholding under
	s. 71.64 (1) is calculated for an individual whose name is reported to the department
	by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that
	amount, aggregated by each technical college district, to the technical college system
	board.
	SECTION 5 560.03 (24) and (25) of the statutes are created to read:
	560.03 (24) Promulgate rules for determining the number of full-time
	equivalent jobs a business creates or retains and the identity of each individual
	employed in each such job, for purposes of sub. (25) and ss. 38.39 and 73.03 (61).
_	(25) No later than July 1 of each year, report to the department of revenue the
	number of jobs created or retained by each business that enters into a contract under
	s. 38.39 (2) and the identity of each individual employed in each such job.
	(END)

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State of Misconsin 2003 - 2004 LEGISLATURE

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2003 SENATE BII

REGEN AN ACT to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1) (cn), 38.14 (15), 38.16 (3), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to: authorizing technical college districts to issue revenue bonds for the purpose of providing services and facilities to businesses, granting rule-making authority, and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill authorizes a district board of an eligible technical college district, with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. The bill allows the district to issue revenue bonds to finance the costs of providing these services and materials. A district is eligible if a certain number of jobs have been lost in the district or if the unemployment rate in atlantages of the district is greater than 7 percent.

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual whose job is created or retained as a result of training and education provided to the individual by a technical college district under a contract extered interby: a business and a district as described above and calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each

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technical college district to the Technical College System Board, which distributes the amounts to the districts.

The bill also authorizes a district board to organize a nonstock corporation for the purposes of raising funds and providing support for the district, and to contract with a nonstock corporation to carry out any district board duty or power.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.292 (1) (cn) of the statutes is created to read:

20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the total of the amounts determined by the department of revenue under s. 73.03 (61) for distribution to the districts under s. 38.39.

SECTION 2. 38.14 (15) of the statutes is created to read:

38.14 (15) Nonstock corporations. (a) The district board may organize one or more nonstock corporations under ch. 181 for the purposes of raising funds and providing support for the operation and management of the district.

- (b) The district board may contract with one or more nonstock corporations organized under ch. 181 for the purpose of carrying out any duty or power of the district board.
- SECTION 3. 38.16 (3) of the statutes is created to read:
- 38.16 (3) The district board may not levy a tax to pay debt service on revenue obligations issued for the purposes of paying the costs of providing services under a contract entered into under s. 36.39, or to pay the costs of providing services under such a contract.
- SECTION 4. 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act
 33, is amended to read:

38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a
technical college district, including debt service charges for district bonds and
promissory notes for building programs or capital equipment, but excluding all
expenditures relating to auxiliary enterprises and community service programs, all
expenditures funded by or reimbursed with federal revenues, all receipts under sub.
(6) and ss. 38.12 (9), 38.14 (3) and (9), <u>38.39</u> , 118.15 (2) (a), 118.55 (7r), and 146.55
(5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14
(11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver
education and chauffeur training aids.

SECTION 5. 38.39 of the statutes is created to read:

38.39 Wisconsin Advantage Program. (1) In this section, "eligible district" means a district in which a business closed on or after February 1, 2002, and in which at least one of the following applies:

- (a) At least 500 people lost their jobs over a 12-month period as a result of a single business closing, or at least 1,000 people lost their jobs over a 12-month period as a result of more than one business closing.
- (b) The unemployment rate of a county located in whole or in part in the district is more than 7 percent for the 12-month period in par. (a).
- (2) With the approval of the board, a district board of an eligible district may establish a regional project for the creation and retention of jobs. Under the program the district board may on its own or jointly with any other entity contract with a business located in the district to provide the business with one or more of the following:
 - (a) Training for jobs created or retained by the business.
 - (b) Adult basic education.

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	SENATE BILL SECTION 5
1	(c) Vocational and skill-assessment services.
2	(d) Training facilities, equipment, and material.
3	(e) Professional services.
4	(3) A contract under sub. (2) may require the business to pay fees for the
5	services provided, or to pay all or a portion of the costs of the services provided.
6	(4) (a) The district board may issue revenue obligations under s. 66.0621 to
7	provide funds for payment of the costs of providing services under a contract under
8	sub. (2).
9	(b) The district board shall maintain a special fund, to be identified as the
10	Wisconsin Advantage Program special redemption fund, into which it deposits the
11	fees received under sub. (3), the payments received from the state under sub. (5), and
12	any other moneys designated by the district board for deposit into the special fund.
13	The district board may use this revenue only for the payment of principal of and
4	interest on the bonds issued under par. (a).
15	(5) Annually the board shall pay to the district board, from the appropriation
16	under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district
17	by the department of revenue under s. 73.03 (61).
18	(6) The board shall promulgate rules to implement and administer this section.
19	SECTION 6. 66.0621 (1) (c) of the statutes is amended to read:

66.0621 (1) (c) "Revenue" means all moneys received from any source by or for

the operation of a public utility and all rentals and fees and, in the case of a local

professional baseball park district created under subch. III of ch. 229 includes tax

revenues deposited into a special fund under s. 229.685 and payments made into a

special debt service reserve fund under s. 229.74 and, in the case of a local

professional football stadium district created under subch. IV of ch. 229 includes tax

revenues deposited into a special fund under s. 229.825 and payments made into a
special debt service reserve fund under s. 229.830 and, in the case of a technical
college district includes revenues deposited into a special fund under s. 38.39 (4) (b).
SECTION 7. 73.03 (61) of the statutes is created to read:
73.03 (61) To determine the amount of wages from which withholding under
s. 71.64 (1) is calculated for an individual whose name is reported to the department
by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that
amount, aggregated by each technical college district, to the technical college system
board.
SECTION 8. 560.03 (24) and (25) of the statutes are created to read:
560.03 (24) Promulgate rules for determining the number of full-time
equivalent jobs a business creates or retains and the identity of each individual
employed in each such job, for purposes of sub. (25) and ss. 38.39 and 73.03 (61).
(25) No later than July 1 of each year, report to the department of revenue the
number of jobs created or retained by each business that enters into a contract under
s. 38.39 (2) and the identity of each individual employed in each such ich

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AN ACT to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1) (cn), 38.14 (15), 38.16 (3), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to: authorizing technical college districts to issue revenue bonds for the purpose of providing services and facilities to businesses, granting rule—making authority, and making an appropriation.

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Analysis by the Legislative Reference Bureau

This bill authorizes a district board of an eligible technical college district, with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. The bill allows the district to issue revenue bonds to finance the costs of providing these services and materials. A district is eligible if a certain number of jobs have been lost in the district or if the unemployment rate in a county located in the district is greater than 7 percent.

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual whose job is created or retained as a result of training and education provided to the individual by a technical college district under a contract described above and calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each technical college district to the Technical College System Board, which distributes the amounts to the districts.

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The bill also authorizes a district board to organize a nonstock corporation for the purposes of raising funds and providing support for the district, and to contract with a nonstock corporation to carry out any district board duty or power.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 20.292 (1) (cn) of the statutes is created to read: 20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the 2 total of the amounts determined by the department of revenue under s. 73.03 (61) for 3 4 distribution to the districts under s. 38.39.

Section 2. 38.14 (15) of the statutes is created to read:

- 38.14 (15) Nonstock corporations. (a) The district board may organize one or more nonstock corporations under ch. 181 for the purposes of raising funds and providing support for the operation and management of the district.
- (b) The district board may contract with one or more nonstock corporations organized under ch. 181 for the purpose of carrying out any duty or power of the district board.

SECTION 3. 38.16 (3) of the statutes is created to read:

38.16 (3) The district board may not levy a tax to pay debt service on revenue obligations issued for the purposes of paying the costs of providing services under a contract entered into under s. 36.39, or to pay the costs of providing services under such a contract.

SECTION 4. 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 33, is amended to read:

38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a
technical college district, including debt service charges for district bonds and
promissory notes for building programs or capital equipment, but excluding all
expenditures relating to auxiliary enterprises and community service programs, all
expenditures funded by or reimbursed with federal revenues, all receipts under sub.
(6) and ss. 38.12 (9), 38.14 (3) and (9), <u>38.39</u> , 118.15 (2) (a), 118.55 (7r), and 146.55
(5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14
(11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver
education and chauffeur training aids.

Section 5. 38.39 of the statutes is created to read:

board

38.39 Wisconsin Advantage Program. (1) In this section, "eligible district" any of the following of # (a) A means adistrict in which a business closed on or after February 1, 2002, and in which at least one of the following applies:

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At least 500 people lost their jobs over a 12-month period as a result of a single business closing, or at least 1,000 people lost their jobs over a 12-month period as a result of more than one business closing.

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The unemployment rate of a county located in whole or in part in the district is more than 7 percent for the 12-month period in part to 5 h do!

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(2) With the approval of the board, restrict board of an eligible district may establish a regional project for the creation and retention of jobs. Under the project, the district board may on its own or jointly with any other entity contract with a business located in the district to provide the business with one or more of the following:

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(a) Training for jobs created or retained by the business.

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(b) Adult basic education.

- (c) Vocational and skill-assessment services.
- (d) Training facilities, equipment, and material.
 - (e) Professional services.
- (3) A contract under sub. (2) may require the business to pay fees for the services provided, or to pay all or a portion of the costs of the services provided.
- (4) (a) The district board may issue revenue obligations under s. 66.0621 to provide funds for payment of the costs of providing services under a contract under sub. (2).
- (b) The district board shall maintain a special fund, to be identified as the Wisconsin Advantage Program special redemption fund, into which it deposits the fees received under sub. (3), the payments received from the state under sub. (5), and any other moneys designated by the district board for deposit into the special fund. The district board may use this revenue only for the payment of principal of and interest on the bonds issued under par. (a).
- (c) Notwithstanding s. 66.0621 (4) (a) 1., in the statement included with each bond the district board shall express its expectation and aspiration that if at any time the revenues received or expected to be received in the special redemption fund under par. (b) are insufficient to pay the principal and interest on the bond when due, the district board shall make the payment from other district funds.
- (5) Annually the board shall pay to the district board, from the appropriation under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district by the department of revenue under s. 73.03 (61).
 - (6) The board shall promulgate rules to implement and administer this section.

 SECTION 6. 66.0621 (1) (c) of the statutes is amended to read:

66.0621 (1) (c) "Revenue" means all moneys received from any source by <u>or for</u> the operation of a public utility and all rentals and fees and, in the case of a local professional baseball park district created under subch. III of ch. 229 includes tax revenues deposited into a special fund under s. 229.685 and payments made into a special debt service reserve fund under s. 229.74 and, in the case of a local professional football stadium district created under subch. IV of ch. 229 includes tax revenues deposited into a special fund under s. 229.825 and payments made into a special debt service reserve fund under s. 229.830 and, in the case of a technical college district includes revenues deposited into a special fund under s. 38.39 (4) (b).

SECTION 7. 73.03 (61) of the statutes is created to read:

73.03 (61) To determine the amount of wages from which withholding under s. 71.64 (1) is calculated for an individual whose name is reported to the department by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that amount, aggregated by each technical college district, to the technical college system board.

SECTION 8. 560.03 (24) and (25) of the statutes are created to read:

560.03 (24) Promulgate rules for determining the number of full-time equivalent jobs a business creates or retains and the identity of each individual employed in each such job, for purposes of sub. (25) and ss. 38.39 and 73.03 (61).

(25) No later than July 1 of each year, report to the department of revenue the number of jobs created or retained by each business that enters into a contract under s. 38.39 (2) and the identity of each individual employed in each such job.

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2003 – 2004 LEGISLATURE



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2003 SENATE BILL

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 \overrightarrow{AN} \overrightarrow{ACT} to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1)

(cn), 38.14 (15), 38.16 (3), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to: authorizing technical college districts to issue revenue bonds for the purpose of providing services and facilities to businesses, granting rule-making authority,/and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill authorizes a district board of antique technical entless district, with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. The bill allows are revenue bonds to finance the costs of providing these services and materials. A district board is eligible if a certain number of jobs have been lost in the district or if the unemployment rate in a county located in the district is greater than 7 percent. If a district does not satisfy these criteria, the Joint Committee on Finance may nevertheless allow the district to participate, but the district board may not request such approval until at least 12 months after this bill becomes law. Com

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual whose job is created or retained as a result of training and education provided to the individual by a technical college district under a contract described above and

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calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each technical college district to the College System Board, which distributes the amounts to the districts.

The bill also authorizes a district board to organize a nonstock corporation for the purposes of raising funds and providing support for the district, and to contract with a nonstock corporation to carry out any district board duty or powers

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.292 (1) (cn) of the statutes is created to read:

20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the total of the amounts determined by the department of revenue under s. 73.03 (61) for distribution to the districts under s. 38.39.

SECTION 2. 38.14 (15) of the statutes is created to read:

38.14 (15) Nonstock corporations. The district board may organize one or more nonstock corporations under ch. 181 for the purposes of raising funds and providing support for the operation and management of the district.

The district board may contract with one or more nonstock corporations organized under ch. 181 for the purpose of carrying out any duty or power of the district board.

SECTION 3. 38.16 (3) of the statutes is created to read:

38.16 (3) The district board may not levy a tax to pay debt service on revenue obligations issued for the purposes of paying the costs of providing services under a contract entered into under s. 36.39 or to pay the costs of providing services under such a contract.

SECTION 4. 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 33, is amended to read:

38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a technical college district, including debt service charges for district bonds and promissory notes for building programs or capital equipment, but excluding all expenditures relating to auxiliary enterprises and community service programs, all expenditures funded by or reimbursed with federal revenues, all receipts under sub. (6) and ss. 38.12 (9), 38.14 (3) and (9), 38.39, 118.15 (2) (a), 118.55 (7r), and 146.55 (5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14 (11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver education and chauffeur training aids.

SECTION 5. 38.39 of the statutes is created to read:

38.39 Wisconsin Advantage Program. (1) In this section, "eligible district board" means any of the following:

- (a) A district board of a district in which a business closed on or after February 1, 2002, and in which at least one of the following applies:
- 1. At least 500 people lost their jobs over a 12-month period as a result of a single business closing, or at least 1,000 people lost their jobs over a 12-month period as a result of more than one business closing.
- 2. The unemployment rate of a county located in whole or in part in the district is more than 7 percent for the 12-month period in subd. 1.
- (b) A district board that obtains approval to enter into a contract under sub. (2) from the joint committee on finance. A district board may not request the approval of the joint committee on finance under this paragraph until the first day of the 13th month beginning after the effective date of this paragraph [revisor inserts date].

the following apply to the bonds issued

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With the approval of the board, and district board may establish a regional project for the creation and retention of jobs. Under the project, the district board may on its own or jointly with any other entity contract with a business located in the district to provide the business with one or more of the following:

Training for jobs created or retained by the business.

Adult basic education.

30(6) Vocational and skill-assessment services.

Training facilities, equipment, and material.

So(4) Professional services.

(2) (2) A contract under sub. (2) may require the business to pay fees for the services provided, or to pay all or a portion of the costs of the services provided.

(a) The district board may issue revenue obligations under s. 66.0621 to provide funds for payment of the costs of providing services under a contract under sub. ()

(c) (the district board shall maintain a special fund, to be identified as the Wisconsin Advantage Program special redemption fund, into which it deposits the fees received under sub. (4), the payments received from the state under sub. (4), and any other moneys designated by the district board for deposit into the special fund.

The district board may use this revenue only for the payment of principal of and interest on the bonds issued under par. (a)

(d) Notwithstanding s. 66.0621 (4) (a) 1., in the statement included with each bond the district board shall express its expectation and aspiration that if at any time the revenues received or expected to be received in the special redemption fund under par. (A) are insufficient to pay the principal and interest on the bond when due, the

district board shall make the payment from other district funds.

2. The bonds are payable at times not to exceed from the date of issuance

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	Annually the board shall pay to the district board, from the appropriation
	under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district
_	by the department of revenue under s. 73.03 (61).

(1) (5) The board shall promulgate rules to implement and administer this section.

SECTION 6. 66.0621 (1) (c) of the statutes is amended to read:

66.0621 (1) (c) "Revenue" means all moneys received from any source by or for the operation of a public utility and all rentals and fees and, in the case of a local professional baseball park district created under subch. III of ch. 229 includes tax revenues deposited into a special fund under s. 229.685 and payments made into a special debt service reserve fund under s. 229.74 and, in the case of a local professional football stadium district created under subch. IV of ch. 229 includes tax revenues deposited into a special fund under s. 229.825 and payments made into a special debt service reserve fund under s. 229.830 and, in the case of a technical college district includes revenues deposited into a special fund under s. 38.39 (Application)

Section 7. 73.03 (61) of the statutes is created to read:

73.03 (61) To determine the amount of wages from which withholding under s. 71.64 (1) is calculated for an individual whose name is reported to the department by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that amount, aggregated by each technical college district, to the technical college system board.

SECTION 8. 560.03 (24) and (25) of the statutes are created to read:

equivalent jobs a business creates or retains and the identity of each individual, employed in each such job, for purposes of sub. (25) and 25238.39 and 73.03 (61).

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(25) No later than July 1 of each year, report to the department of revenue the number of jobs created or retained by each business that enters into a contract under s. 38139 (2) and the identity of each individual employed in each such jobs.

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4 (6) Annually the boque shall submit a
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25.4. If the commission proposes to sell or transfer a parcel of surplus land having a fair-market value of at least \$20,000; the commission shall notify the joint committee on finance in writing of its proposed action. If the cochairpersons of the committee do not notify the commission that the committee has scheduled a meeting for the purpose of reviewing the proposed sale or transferred by the commission. If, within 14 working days after the date of the commission shall notify the commission that the committee notify the commission that the committee has scheduled a meeting for the purpose of reviewing the proposed sale or transfer, the parcel may be sold or transferred under this subdivision only upon approval of the committee.

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If the commission proposes to sell or transfer a parcel of surplus land having a fair market value of at least \$20,000, the commission shall notify the joint committee on finance in writing of its proposed action. If the cochairpersons of the committee do not notify the commission that the committee has scheduled a meeting for the purpose of reviewing the proposed sale entransfer within 14 working days after the date of the commission of the commission. If, within 14 working days after the date of the commission that the committee has scheduled a meeting for the purpose of reviewing the proposed sale for transfer, the parcel may be sold or transferred analog this subdivision only upon approval of the committee.

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State of Misconsin 2003 - 2004 LEGISLATURE

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2003 SENATE BILL

BG-1.

Regen

AN ACT to amend 38.28 (1m) (a) 1. and 66.0621 (1) (c); and to create 20.292 (1) (cn), 38.14 (15), 38.16 (3), 38.39, 73.03 (61) and 560.03 (24) and (25) of the statutes; relating to: authorizing technical college districts to issue revenue bonds for the purpose of providing services and facilities to businesses, granting rule—making authority, and making an appropriation.

Analysis by the Legislative Reference Bureau

This bill authorizes a technical college district board, with the approval of the state Technical College System Board, to enter into a contract with a business to provide job training, adult basic education, vocational and professional services, and training facilities, equipment, and material to the business. A contract may not provide more than \$3,500 in services to a trainee unless the Joint Committee on Finance approves a higher limit. In addition, the state board must ensure that the total cost of such contracts does not exceed \$10,000,000 in any fiscal year unless the Joint Committee approves a higher limit. The bill allows a district board to issue revenue bonds to finance the costs of providing these services and materials?

The bill requires the Department of Revenue (DOR) to determine the amount of wages from which income tax withholding is calculated for an individual who has been provided training or education by a technical college district under a contract described above and calculate the total for each technical college district. The names of such individuals are certified to DOR by the Department of Commerce. DOR must then certify 1.5 percent of the amount calculated for each technical college district.

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to the Technical College System Board, which distributes the amounts to the districts.

The bill also authorizes a district board to organize a nonstock corporation for the purposes of raising funds and providing support for the district, and to contract with a nonstock corporation to carry out any district heard duty or power under the program created by this bill

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.292 (1) (cn) of the statutes is created to read:

20.292 (1) (cn) Services provided to businesses. A sum sufficient equal to the total of the amounts determined by the department of revenue under s. 73.03 (61) for distribution to the districts under s. 38.39.

SECTION 2. 38.14 (15) of the statutes is created to read:

38.14 (15) NONSTOCK CORPORATIONS. The district board may organize one or more nonstock corporations under ch. 181 for the purposes of raising funds and providing support for the operation and management of the district.

SECTION 3. 38.16 (3) of the statutes is created to read:

38.16 (3) The district board may not levy a tax to pay debt service on revenue obligations issued for the purposes of paying the costs of providing services under a contract entered into under s. 38.39.

SECTION 4. 38.28 (1m) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 33, is amended to read:

38.28 (1m) (a) 1. "District aidable cost" means the annual cost of operating a technical college district, including debt service charges for district bonds and promissory notes for building programs or capital equipment, but excluding all expenditures relating to auxiliary enterprises and community service programs, all

expenditures funded by or reimbursed with federal revenues, all receipts under sub
(6) and ss. 38.12 (9), 38.14 (3) and (9), <u>38.39</u> , 118.15 (2) (a), 118.55 (7r), and 146.55
(5), all receipts from grants awarded under ss. 38.04 (8), (20), (28), and (31), 38.14
(11), 38.26, 38.27, 38.33, and 38.38, all fees collected under s. 38.24, and driver
education and chauffeur training aids.

SECTION 5. 38.39 of the statutes is created to read:

38.39 Wisconsin Advantage Program. (1) (a) With the approval of the board, a district board may establish a regional project for the creation and retention of jobs. Under the project, the district board may on its own or jointly with any other entity contract with a business located in the district to provide the business with one or more of the following:

- 1. Training for jobs created or retained by the business.
- 2. Adult basic education.
- 3. Vocational and skill-assessment services.
- 4. Training facilities, equipment, and material.
 - 5. Professional services.
 - (b) 1. Except as provided in subd. 2., a district board may not enter into a contract under par. (a) in which the cost per trainee exceeds \$3,500.
 - 2. If the district board proposes to enter into a contract under subd. 1. in which the cost per trainee exceeds \$3,500, the district board shall notify the joint committee on finance in writing of its proposed action. If the cochairpersons of the committee do not notify the district board that the committee has scheduled a meeting for the purpose of reviewing the proposed contract within 14 working days after the date of the district board's notification, the district board's notification, the within 14 working days after the date of the district board's notification, the

cochairpersons of the committee notify the district board that the committee has scheduled a meeting for the purpose of reviewing the proposed contract, the district board may enter into the contract only upon approval of the committee.

- (c) 1. Except as provided under subd. 2., the board shall ensure that the total cost to the district boards of the contracts under par. (a) does not exceed \$10,000,000 in any fiscal year.
- 2. If the board proposes to increase the limit under subd. 1. in any fiscal year, the board shall notify the joint committee on finance in writing of its proposed action. If the cochairpersons of the committee do not notify the board that the committee has scheduled a meeting for the purpose of reviewing the proposed increase within 14 working days after the date of the board's notification, the board may increase the limit. If, within 14 working days after the date of the board's notification, the cochairpersons of the committee notify the board that the committee has scheduled a meeting for the purpose of reviewing the proposed increase, the limit may be increased only upon approval of the committee.
- (2) A contract under sub. (1) may require the business to pay fees for the services provided, or to pay all or a portion of the costs of the services provided.
- (3) (a) The district board may issue revenue obligations under s. 66.0621 to provide funds for payment of the costs of providing services under a contract under sub. (1).
- (b) The district board may pledge as security for repayment of the bonds issued under par. (a) district property and moneys in reserve fund balances that are not derived from property taxes.
- (c) The district board shall maintain a special fund, to be identified as the Wisconsin Advantage Program special redemption fund, into which it deposits the

1	fees received under sub. (2), the payments received from the state under sub. (4), and
2	any other moneys designated by the district board for deposit into the special fund.
3	The district board may use this revenue solely for the payment of principal of and
4	interest on the bonds issued under par. (a) until all such bonds are retired.
5	(d) Notwithstanding s. 66.0621 (4) (a) 1., all of the following apply to the bonds
6 .	issued under par. (a):
7	1. In the statement included with each bond the district board shall express its
8	expectation and aspiration that if at any time the revenues received or expected to
9	be received in the special redemption fund under par. (c) are insufficient to pay the
10	principal and interest on the bond when due, the district board shall make the
11	payment from other district funds.
12	2. The bonds are payable at times not to exceed 10 years from the date of
13	issuance.
14	(4) Annually the board shall pay to the district board, from the appropriation
15	under s. 20.292 (1) (cn), an amount equal to the amount calculated for that district
16	by the department of revenue under s. 73.03 (61).
17	(5) The district board may contract with one or more nonstock corporations
18	organized under ch. 181 for the purpose of carrying out any duty or power of the
19)[district board, under this section
20	Annually, the board shall submit a report to the governor, and to the
21	legislature under s. 13.172 (2), describing the contracts entered into under this
22	section and the success of the program under this section in creating and retaining
23	jobs.
24)	(5) (6) 57 The board shall promulgate rules to implement and administer this section.

SECTION 6. 66.0621 (1) (c) of the statutes is amended to read:

66.0621 (1) (c) "Revenue" means all moneys received from any source by <u>or for</u>
the operation of a public utility and all rentals and fees and, in the case of a local
professional baseball park district created under subch. III of ch. 229 includes tax
revenues deposited into a special fund under s. 229.685 and payments made into a
special debt service reserve fund under s. 229.74 and, in the case of a local
professional football stadium district created under subch. IV of ch. 229 includes tax
revenues deposited into a special fund under s. 229.825 and payments made into a
special debt service reserve fund under s. 229.830 and, in the case of a technical
college district includes revenues deposited into a special fund under s. 38.39 (3) (c).

SECTION 7. 73.03 (61) of the statutes is created to read:

73.03 (61) To determine the amount of wages from which withholding under s. 71.64 (1) is calculated for an individual whose name is reported to the department by the department of commerce under s. 560.03 (25), and to certify 1.5 percent of that amount, aggregated by each technical college district, to the technical college system board.

SECTION 8. 560.03 (24) and (25) of the statutes are created to read:

560.03 (24) Promulgate rules for determining the number of persons provided training, education, or services under s. 38.39 and the identity of each such person, for purposes of sub. (25) and s. 73.03 (61).

(25) No later than July 1 of each year, report to the department of revenue the number of persons provided training, education, or services under s. 38.39 and the identity of each such person.

STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU - 1/2001		
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approved.		



State of Misconsin

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STEPHEN R. MILLER CHIEF

February 2, 2004

MEMORANDUM

To:

Senator Leibham

From:

Peter R. Grant, Managing Attorney, (608) 267-3362

Subject:

Technical Memorandum to SB-384 (LRB 03-3625/8)

We received the attached technical memorandum relating to your bill. This copy is for your information and your file. If you wish to discuss this memorandum or the necessity of revising your bill or preparing an amendment, please contact me.

MEMORANDUM

January 21, 2004

TO:

Peter Grant

Legislative Reference Bureau

FROM:

Dennis Collier

Department of Revenue

SUBJECT:

Technical Memorandum on SB 384: Issuance of Bonds by Technical College

Districts for Job Creation

The Department has the following comments regarding the bill:

- 1. The draft requires that 1.5% of income from which withholding would have been calculated be used as a funding source for the services provided by the district boards. It would be difficult for Revenue to compile the information on withholding of married persons filing a joint return. The Department would have to actually review the W-2s of the couple to determine the wages of the spouse who received the training. During the processing season, more than 2.5 million individual returns are processed. W-2s are generally scanned and discarded so it would be a labor-intensive and time-consuming task to look up each married person's W-2s. Furthermore, if the draft was amended to apply the 1.5% only to wages from the employer contracting for the training and services, Revenue would have to look up every return to determine if there was more than one employer.
- 2. The bill requires Commerce to report the number of persons receiving training or services under the program and the identity of each person for determining the amount of revenue to certify to each technical college district. Revenue would need to know the social security number of each person receiving training, and the technical college district that provided the services.
- 3. The provision that funds services with a portion of income on which withholding is calculated appears to be an attempt to tie the funding for the program to the wages of individuals receiving benefit from the program. However, the training received and the amount of funding calculated based on the individuals' income may not relate well to one another, as the following points indicate. Although these are policy concerns, rather than technical issues, we are raising them in this memorandum because they affect the administration of the program.
 - Individuals may adjust the amount withheld from their wages based on individual tax circumstances so that whether or not an individual has withholding would not relate to

the amount of educational services or income the individual received from that job. For example, a person who receives training or services may choose to have no amount withheld if he or she has exemptions or credits that eliminate tax liability.

- To the extent that training is provided to self-employed individuals, there would be no withholding.
- The 1.5% of wages subject to withholding that would be certified to the System Board would include all such wages of the named individuals, even if a portion of the wages was from work unrelated to the business providing the training.

The proposed legislation makes no provision for the funding of the costs involved in administering the activities required. The Department estimates increased annual costs for audit and other administrative activities. If the author wishes to provide funding, appropriation language could be developed and costs allocated in the following manner:

	Chapter 20	<u>Amount</u>
annual	s. 20.566 (1) (a)	\$19,900

If you have any questions regarding this technical memorandum, please contact Pam Walgren at 266-7817; for administrative costs contact Julie Feavel at 267-9892.